

## Message Text

SECRET

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ACTION ACDA-12

INFO OCT-01 EUR-12 ISO-00 CIAE-00 H-01 INR-10 IO-13  
L-03 NSAE-00 OIC-02 OMB-01 PA-01 PM-05 SP-02  
SS-15 USIA-06 TRSE-00 ACDE-00 CU-04 BIB-01 HA-05  
COME-00 SSO-00 NSCE-00 ( ISO ) W  
-----092924 222329Z /10/63

R 171414Z MAR 78  
FM USDEL MBFR VIENNA  
TO SECSTATE WASHDC 2690  
SECDEF WASHDC  
INFO USMISSION USNATO  
AMEMBASSY BONN  
AMEMBASSY LONDON  
USNMR SHAPE  
USCINCEUR

S E C R E T SECTION 1 OF 2 MBFR VIENNA 0142

E O 11652: GDS  
TAGS: PARM, NATO, MBFR  
SUBJ: MBFR: PRELIMINARY AD HOG GROUP REPORT ON NEW EASTERN DATA

ON MARCH 17, THE AD HOC GROUP APPROVED THE FOLLOWING  
PRELIMINARY REPORT TO THE NAC ON NEW EASTERN DATA:  
BEGIN TEXT:

1. PURSUANT TO COUNCIL GUIDANCE OF MARCH 10, THE  
EXCHANGE OF MORE DETAILED GROUND FORCE DATA WITH  
WARSAW TREATY REPRESENTATIVES WHICH HAS BEEN UNDER  
DISCUSSION FOR THE PAST YEAR TOOK PLACE ON MARCH 15,  
1978.

2. THE ATTACHED CHART SHOWS THE DATA TABLED BY  
THE EAST AND THE EXTENT OF ITS DIVERGENCE FROM WESTERN  
TOTALS FOR THE ACTIVE DUTY MILITARY MANPOWER OF  
INDIVIDUAL WARASW PACT DIRECT PARTICIPANTS. THE

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EASTERN METHOD OF ALLOCATING PERSONNEL BETWEEN  
GROUND AND AIR FORCE HAS BEEN USED IN ORDER TO PUT NATO AND  
EASTERN DATA ON A COMPARABLE BASIS.

3. THE NEW DATA TABLED BY THE EAST REVEALS THAT  
THE DISCREPANCY BETWEEN EASTERN AND WESTERN DATA  
ON WARSAW PACT MILITARY MANPOWER IS INEVENLY

DISTRIBUTED, POINTING IN THE FIRST INSTANCE TO  
SUBSTANTIAL DIFFERENCES IN SOVIET AND POLISH FORCES.  
THE DATA EXCHANGE THUS PRESENTS BOTH A NEW BASIS  
FOR PURSUING THE DATA ENQUIRY AND CONTAINS POINTERS  
AS TO THE DIRECTION IN WHICH WESTERN QUESTIONS  
SHOULD IN DUE COURSE CONCENTRATE.

4. THE WESTERN FIGURES ALLOCATING THE MANPOWER OF  
INDIVIDUAL WARSAW PACT PARTICIPANTS BETWEEN MAJOR  
FORMATIONS AND OTHERS GIVEN IN PARENTHESES ARE  
PROVIDED FOR THE SAKE OF COMPARISON, BUT CAN ONLY  
BE ILLUSTRATIVE AT THIS STAGE. THE AD HOC GROUP  
DOES NOT YET HAVE ENOUGH DETAILED INFORMATION AS  
TO THE BASIS FOR THE EASTERN ALLOCATION BETWEEN  
MAJOR FORMATIONS AND OTHERS TO MAKE RELIABLE  
COMPARISONS WITH WESTERN DATA. THE GROUP HOPES TO  
BE IN A BETTER POSITION TO DO THIS AFTER FURTHER  
QUESTIONING OF THE EAST.

5. THE EAST HAS REQUESTED THAT A SPECIFIC EFFORT  
BE MADE TO KEEP THE CONTENT OF THE PRESENT DATA  
EXCHANGE CONFIDENTIAL. IT IS IN THE INTEREST OF  
NATO PARTICIPANTS TO MAKE A SIMILAR EFFORT IN ORDER  
MORE EFFECTIVELY TO OBTAIN EASTERN COOPERATION IN  
ANSWERING WESTERN QUESTIONS IN THE NEW PHASE OF THE  
DATA DISCUSSION WHICH IS NOW OPENING.

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6. IT HAS BEEN AGREED WITH THE EAST TO EXCHANGE  
AIR FORCE DATA ON APRIL 4 FOLLOWING FURTHER DISCUS-  
SION OF GROUND FORCE DATA ON APRIL 3.

7. BY AGREEMENT WITH THE EAST, THE LAST PLENARY  
MEETING OF THIS ROUND WILL TAKE PLACE ON APRIL 19.

8. IN LIGHT OF THESE DEVELOPMENTS, THE COUNCIL  
MAY NOW WISH TO CONSIDER THE TIMING OF THE PRESEN-  
TATION OF THE NEW WESTERN MBFR INITIATIVE.

NOTE BY OC/T: THIS IS A DUPE.

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ACTION ACDA-12

INFO OCT-01 EUR-12 ISO-00 CIAE-00 H-01 INR-10 IO-13  
L-03 NSAE-00 OIC-02 OMB-01 PA-01 PM-05 SP-02  
SS-15 USIA-06 TRSE-00 ACDE-00 CU-04 BIB-01 HA-05  
COME-00 SSO-00 NSCE-00 /094 W  
-----027354 171556Z /43

R 171414Z MAR 78  
FM USDEL MBFR VIENNA  
TO SECSTATE WASHDC 2691  
SECDEF WASHDC  
INFO USMISSION USNATO  
AMEMBASSY BONN  
AMEMBASSY LONDON  
USNMR SHAPE BRUSSELS BEL  
USCINCEUR VAIHINGEN GER

S E C R E T SECTION 2 OF 2 MBFR VIENNA 0142

BEGIN ATTACHMENT:

SOVIET	MAJOR FORMATIONS	OTHER	TOTAL
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FIGURES TABLED BY			
EAST	344,600	81,700	426,300 1#
--AS PERCENTAGE OF			
WP SOVIET TOTAL	81	19	100

NATO ESTIMATES	(411)	(75)	486
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USING EASTERN ALLOCATIONS 3#

DIFFERENCE	59,700
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EASTERN DATA AS	
PERCENTAGE OF NATO ESTIMATES	87
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FIGURES TABLED BY			
EAST	104,700	32,400	137,100
--AS PERCENTAGE OF			
WP CZECH TOTAL	76	24	100

NATO ESTIMATES USING  
EASTERN ALLOCATIONS 3# (92) (46) 138

DIFFERENCE 900

EASTERN DATA  
AS PERCENTAGE OF NATO ESTIMATE 99

#### POLAND

FIGURES TABLED BY  
EAST 115,000 33,600 148,600  
--AS PERCENTAGE OF  
WP POLISH TOTAL 77 23 100

NATO ESTIMATES USING  
EASTERN ALLOCATIONS 3# (133) (73) 206 2#

DIFFERENCE 57,400

EASTERN DATA AS  
PERCENTAGE OF NATO ESTIMATE 72

#### GDR

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FIGURES TABLED BY  
EAST 74,100 18,900 93,000  
--AS PERCENTAGE OF  
WP GDR TOTAL 80 20 100

NATO ESTIMATES USING  
EASTERN ALLOCATIONS 3# (78) (29) 107

DIFFERENCE 14,000

EASTERN DATA AS  
PERCENTAGE OF NATO ESTIMATE 87

#### OVERALL

FIGURES TABLED BY  
EAST 638,400 166,600 805,00  
--AS PERCENTAGE OF  
WP FIGURE 79 21 100

NATO ESTIMATES USING  
EASTERN ALLOCATIONS 3# (714) (223) 936 2#

DIFFERENCE 132,000

EASTERN DATA AS  
PERCENTAGE OF NATO ESTIMATE 86

#1 SOVIET GROUND FORCES (426.3) ARE 53 PERCENT OF OVERALL  
TOTAL (809).

#2 INCLUDES POLISH SEA LANDING DIVISION (4,000).

#3 ALLOCATION AND ILLUSTRATIVE DISTRIBUTION BETWEEN MAJOR  
FORMATIONS AND OTHERS DERIVED FROM CM (77)100 OF 21 DECEMBER  
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1977.

END ATTACHMENT.

END TEXT.RESOR

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## Message Attributes

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**Disposition Approved on Date:**  
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**Review Markings:**  
Sheryl P. Walter  
Declassified/Released  
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EO Systematic Review  
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**Markings:** Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014